

Forests and Countryside (Amendment) Bill 2006 (Decision on 18 January 2007)



Since the last issue (December 2006), the LegCo President has made one decision under Rule 51(3) and (4) of the Rules of Procedure of the LegCo¹ on 18 January 2007 in respect of the Forests and Countryside (Amendment) Bill 2006. The Bill was proposed by Hon Choy So-yuk. The Bill provides for the protection of old trees (being trees of or over one hundred years old which are of preservative value), and of valuable trees (being large trees, trees of rare species, trees of historical, cultural or memorial significance, trees of special ecological or scientific research value and certain other specified trees which are of preservative value).

Having taken into account the views of the Secretary for the Environment, Transport and Works and Hon Choy So-yuk, together with the advice of Counsel to the Legislature, the LegCo President ruled that the proposed Forests and Countryside (Amendment) Bill 2006 did not relate to political structure. The Bill, however, related to the operation of the Government and Government policies within the meaning of Rule 51(3) and (4) of the Rules of Procedure. The LegCo President did not consider it necessary to form an opinion on whether the Bill related to public expenditure for the purpose of this ruling.

The LegCo President considered that the Bill related to Government policies on protection of trees. The Bill, if enacted, would extend the protection scheme accorded to forests and countryside covered by the Forests and Countryside Ordinance to old and valuable trees. In addition, the Government had stated in LegCo that since a series of effective measures were available for tree protection, it was the Government's policy not to introduce new legislative measures for tree protection at this stage.

The LegCo President took Counsel's advice that when assessing the effect of the Bill on the operation of the Government, the key question the LegCo President should consider was whether the



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proposed new statutory requirements would result in changes in the organization structure of the Government, which included distribution of responsibilities among government departments and their procedure or working process, in implementing the new requirements contained in the Bill. The answer to the question was that imposing an additional statutory requirement of applying for special permits from Director of Agriculture, Fisheries and Conservation ("DAFC") to carry out excavation and building works in tree protection zones clearly changed the present procedure for carrying out excavation or building works on Government land.

The LegCo President was therefore of the view that the Bill would have effect on the operation of the Government. Such effect was obvious because the requirement of obtaining a special permit from DAFC in respect of tree protection zones was a new requirement provided by law. The effect was also not a temporary one because this requirement, once enacted, would remain in force until it was amended or repealed.

ABBREVIATIONS

- BL Basic Law / Basic Law Article
- **BoR** Hong Kong Bill of Rights
- CA Court of Appeal
- CE Chief Executive
- CE in C Chief Executive in Council
- CFA Court of Final Appeal
- CFI Court of First Instance
- **CPG** Central People's Government
- **ExCo** Executive Council
- **HKSAR** Hong Kong Special Administrative Region
- HKSARG Government of the HKSAR
- ICCPR International Covenant on Civil and Political Rights
- ICESCR International Covenant on Economic, Social and Cultural Rights
- LegCo Legislative Council
- NPC National People's Congress
- NPCSC Standing Committee of the NPC
- PRC People's Repulic of China

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